State Disaster Management Plan

Volume-I 2020



State Disaster Management Authority Uttarakhand

SDMA, Uttrakhand | | State Disaster Management Plan 2020-21

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CHAPTER-1

Introduction

1.1 Background

The Disaster Management Act, 2005 (DM Act 2005) lays down institutional and coordination mechanism for effective Disaster Management (DM) at the national, state, district and local levels. As mandated by the Act multi-tiered institutional system consisting of the National Disaster Management Authority (NDMA) headed by the Prime Minister, the State Disaster Management Authorities (SDMAs) headed by the respective Chief Ministers and the District Disaster Management Authorities (DDMAs) headed by the District Collectors and co-chaired by Chairpersons of the local bodies has been put in place.

Uttarakhand State Disaster Management Authority (USDMA) is the nodal institution for planning, co-ordination and monitoring of disaster prevention, mitigation, preparedness and management related initiatives of the state government. USDMA lays down disaster management related policies for the state, approves disaster management plans in accordance to the guidelines laid down by National Authority and co-ordinates their implementation. It provides guidelines and reviews the measures being taken for mitigation, capacity building and preparedness by the government and issue directions as necessary. USDMA recommends provision of funds for mitigation and preparedness measures. Created in accordance with S. 14(1) of DM Act, 2005 USDMA was created through GO No. 1198/XVIII(2)/07-3(6)/2007 dated 10.10.2007 and is Chaired by the Chief Minister of the state. Chief Secretary of the state is the ex officio Chief Executive Officer of the Authority while Ministers of Disaster Management, Health and Family Welfare, Drinking Water and Irrigation, Transport and Rural Development are its members together with Principal Secretary/ Secretary Finance and Disaster Management.

State Executive Committee (SEC) is constituted for undertaking various DM related executive actions in accordance with S. 20(1) of the DM Act, 2005 through GO No. 141/XVIII/08-3(6)/2007 dated 18.01.2008 with Chief Secretary of the State as its Chairperson and Additional Chief Secretary and Principal Secretary, Finance, Disaster Management and Health and Family Welfare its members.

USDMA is mandated to undertake every effort possible to contribute to the realization of the global targets set by the world community through Sendai Framework for Disaster Risk Reduction (SFDRR) to which India is a signatory. The four priorities for action under the SFDRR are:

- 1. Understanding disaster risk
- 2. Strengthening disaster risk governance to manage disaster risk
- 3. Investing in disaster risk reduction for resilience
- 4. Enhancing disaster preparedness for effective response and to "Build Back Better" in recovery, rehabilitation and reconstruction.

1.2 Vision

Uttarakhand is vulnerable to and has been devastated repeatedly by a number of hazards that include earthquake, landslide, flood, flash flood, drought and avalanche. These have inflicted heavy loss of human lives, infrastructure, property and other resources. Even though it is not always possible to prevent occurrence of natural hazards, with effort and planning it is possible to reduce their impact.

The State Disaster Management Plan (SDMP) is envisaged to lead the state towards the goal of being disaster resilient and has been designed in such a manner that it can be implemented as needed on a flexible and scalable manner during all the phases of disaster management cycle from prevention, mitigation and preparedness through response to recovery encompassing precepts of build back better.

1.3 Objectives

Apart from the mandate given by the DM Act, 2005 the Plan facilitates achievement of the national commitment towards SFDRR. The broad objectives of the Plan are:

- Assessment of the risk of various hazards to which the state is exposed
- Promote "Build Back Better" in recovery, rehabilitation and reconstruction
- Ensuring compliance of techno legal regime to ensures DRR
- Invest in disaster risk reduction for resilience through structural, non-structural and financial measures, as well as comprehensive capacity development
- Ensuring risktransfer
- Capacity building for DRR
- Pre planning of disaster response actions
- Promote the implementation of integrated and inclusive economic, structural, legal, social, health, cultural, educational, environmental, technological, political and institutional measures to prevent and reduce hazard exposure and vulnerabilities to disaster
- Encouraging traditional mitigation measures and blending state of art technology with the same
- Developing early warning systems backed by responsive and fail safe communications and information technology support
- Identifying institutional strengthening and capacity building needs and implementing programs for doing the same
- Putting in place systems for post disaster societal support, monitoring and evaluation.
- Ensuring high level of preparedness at all times and at all levels
- Facilitate the mainstreaming of disaster management concerns into the developmental planning and processes

1.4 Theme

The focus of SDMP is to ensure the following at all levels; village to district and to state:

- i) Establishment of constructive and continuously updated and tested disaster preparedness, response and recovery plans
- ii) Ensure prompt, efficient, effective and coordinated response
- iii) Bring forth community participation in all DM related activities during every phase of the DM Cycle
- iv) Ensure high priority to all DM initiatives in the planning process at all levels so as to mainstream DM into development, and
- v) Promote culture of prevention and preparedness so as to ensure disaster resilience in the state

SDMP also seeks hazard, risk and vulnerability assessment of the state to different hazards and envisages voluntary compliance of DRR technologies and methodologies through sound and effective risk communication and awareness.

The plan also addresses capacity building and preparedness related issues and outlines roles and responsibilities of each and every government department and other stakeholders involved in one or other manner in the process of DM.

1.5 Scope

SDMP envisages to provide a consistent, state wide framework for enabling central, state and local governments and private and public sector institutions to come to a common platform and work together for the cause of mitigation, preparation, response and recovery so as to help the disaster affected community to recover from the effects of emergencies regardless of their cause, size, location, or complexity. In accordance with the provisions of DM Act, 2005, this plan is in effect at all times and applies to all levels of state government and its administrative subdivisions; districts, tehsils, blocks, Panchayats and villages. The plan incorporates and complies with the principles and requirements of national and state laws, regulations and guidelines.

1.6 Sendai Framework

In order to reduce disaster risk SFDRR envisages a need to address existing challenges and prepare for future ones by focusing on monitoring, assessing, and understanding disaster risk and sharing such information. The SFDRR highlights that it is "urgent and critical to anticipate, plan for and reduce disaster risk" to cope with disaster. It requires strengthening of disaster risk governance and coordination across various institutions and sectors. It requires the full and meaningful participation of relevant stakeholders at different levels. It is necessary to invest in the economic, social, health, cultural and educational resilience at all levels. It requires investments in research and the use of technology to enhance multi-hazard early warning systems (EWS), preparedness, response, recovery, rehabilitation, and reconstruction.

The four priorities for action under the SFDRR are:

- 1. Understanding the disaster risk
- 2. Strengthening disaster risk governance to manage disaster risk
- 3. Investing in disaster risk reduction for resilience
- 4. Enhancing disaster preparedness for effective response and to "Build Back Better" in recovery, rehabilitation and reconstruction

1.7 Disasters, Risk Reduction and Management

DM Act, 2005 defines disaster as being a catastrophe, mishap, calamity or grave occurrence in any area, arising from natural or manmade causes, or by accident or negligence which results in substantial loss of life or human suffering or damage to, and destruction of, property, or damage to, or degradation of, environment, and is of such a nature magnitude as to be beyond the coping capacity of the community of the affected area.

DRR, as per UNISDR, consists of a framework of elements that help in minimizing vulnerabilities and disaster risks throughout a society, avoiding (prevention) or limiting (mitigation and preparedness) the adverse impacts of hazards, within the broad context of sustainable development.

DM Act, 2005 defines DM as a continuous and integrated process of planning, organising, coordinating and implementing measures which are necessary or expedient for:;

- (i) Prevention of danger or threat of any disaster;
- (ii) Mitigation or reduction of risk of any disaster or its severity or consequence;
- (iii) Capacity building;
- (iv) Preparedness to deal with any disaster;
- (v) Prompt response to any threatening disaster situation or disaster;
- (vi) Assessing the severity or magnitude of effects of any disaster;
- (vii) Evacuation, rescue and relief:
- (viii) Rehabilitation and reconstruction.

1.8 Levels of Disasters

The DM related planning process at various tiers has to take into account the vulnerability of disaster-affected area, and the capacity of the authorities to deal with the situation. Using this approach, the High Power Committee on Disaster Management, in its report of 2001, categorized disaster situations into three levels; L1, L2, and L3. The period of normalcy, L0, has to be utilized for DRR.

L1: The level of disaster that can be managed with the capabilities and resources at the district level. However, the state authorities are to remain in a state of readiness to provide assistance if needed.

- **L2:** This signifies the disaster situations requiring assistance and active mobilization of resources at the state level and deployment of state level agencies. The central agencies have to remain vigilant for immediate deployment if required by the state.
- L3: This corresponds to a nearly catastrophic situation or a very large-scale disaster that overwhelms the state and district authorities.

The categorization of disaster situations into levels L0 to L3 finds no mention in DM Act 2005. Further, the Act does not have any provision for notifying any disaster as a 'national calamity' or a 'national disaster'.

<u>CHAPTER – 2</u> <u>StateOverview</u>

2.1 Administrative Setup

Uttarakhand has geographical area of 53,483 sq km; 93 percent of which is mountainous and 72 percent is under forest cover. 27th state of the Republic of India, Uttarakhand has two divisions; Garhwal and Kumaun. The state has 13 districts of which 07 (Pauri Garhwal, Tehri Garhwal, Chamoli, Haridwar, Dehradun, Uttarkashi, Rudraprayag) are in Garhwal while the remaining 06 (Almora, Bageshwar, Champawat, Nainital, Udham Singh Nagar, Pithoragarh) are in Kumaun (Fig. 1). Dehradun is the capital of the state.



Map depicting administrative units in Uttarakhand

The state has 104 tehsils, 15 sub - tehsils, 95 development blocks, 670 Nyaya Panchayats, 16,826 villages, 86 cities / towns, 06 Nagar Nigams, 32 Nagar Palika Parishads, 30 Nagar Panchayats, 09 Cantonment Boards and 06 development authorities. The state has only five cities with population over one lakh. The state has 05 Lok Sabha, 03 RajyaSabha and 70 VidhanSabha constituencies.

2.2 Demography and Socio-Economic Profile

As per Census of India (2011) Uttarakhand has a population of 101 million with average density of 189 persons per sq km. Demographic and socio-economic details of the state are summarized in table

Demographic and socio-economic details of Uttarakhand.

Sl. No.	Item	
1.	Total population (in lakhs)	101
2.	Crude birth rate (SRS) per thousand of population	19.7
3.	Crude death rate (SRS) per thousand of population	6.8
4.	Infant mortality rate (SRS) per thousand of live births	41
5.	Sex ratio (Number of females per thousand males)	963
6.	Male literacy rate (in percent)	88.33
7.	Female literacy rate (in percent)	70.70
8.	Sex ratio per thousand of males (0 - 6 years)	886
9.	Population density (per square km)	189
10.	Decennial growth rate (2001 - 2011)	19.17
11.	Rural population	63,10,275
12.	Urban population	21,79,074

2.3 Land use Pattern

Most area of the state is under forest cover (Fig. 2). The pattern of land ownership in the state is quite different from the rest of the nation with majority farmers being owner-cultivators and holdings being limited to family farms only. Tenant farming and share cropping practices are not observed in the state. Big land holdings in the state are limited to the plains. Broad land use pattern of the state is summarized in the Table below.

Area under different lands use in Uttarakhand

Sl. No.	Landuse type	Area (sq km)	Percentage
1.	Agricultural land; Crop land	7,466.58	13.99
2.	Agriculture land; Current fallow	3,896.00	7.30
3.	Agriculture land; Plantation	227.14	0.43
4.	Built up area / Mining / Industrial area	6.57	0.01
5.	Built up area; Rural	202.76	0.38

6.	Built up area; Urban	126.11	0.24
7.	Forest; Barren land	3,864.80	7.24
8.	Forest; Dense	14,706.91	27.56
9.	Forest; Open	8,709.55	16.32
10.	Forest; Plantation	775.84	1.45
11.	Forest; Scrub	4,982.30	9.34
12.	Glacial area	7,327.36	13.73
13.	Water bodies; River / Stream / Lake / Pond		
	(Perennial)	875.32	1.64
14.	Water bodies; Canal	18.51	0.03
15.	Water bodies; Reservoir	173.51	0.33
	Total	53,359.24	100.00

There is large uncultivable fallow land in the state with about 22 percent of the total area being cultivable and around one third of this being fallow.

2.4 State Disaster Management Authority (SDMA)

Created in accordance of S. 14 of the DM Act, 2005 under the Chairmanship of the Chief Minister, SDMA is to lay down policies and plans for disaster management, ensure implementation of the SDMP, recommend fund provisions for mitigation and preparedness measures and review the developmental plans of different departments so as to ensure integration of prevention, preparedness and mitigation measures in these.

In the case of emergency the Chairperson of SDMA has power to exercise all or any of the powers of the SDMA, but the exercise of such power is subject to ex post facto ratification by the Authority. Powers and functions of SDMA as laid down in S. 18 of DM Act, 2005 include:

- a) lay down the state disaster management policy;
- b) approve the state plan in accordance with the guidelines laid down by the National Authority;
- c) approve the disaster management plans prepared by the departments of the government of the state;
- d) lay down guidelines to be followed by the departments of the government of the state for the purposes of integration of measures for prevention of disasters and mitigation in their development plans and projects and provide necessary technical assistance therefore
- e) coordinate the implementation of the state plan;
- f) recommend provision of funds for mitigation and preparedness measures;
- g) review the development plans of the different departments of the state and ensure that

- prevention and mitigation measures are integrated therein;
- h) review the measures being taken for mitigation, capacity building and preparedness by the departments of the government of the state and issue such guidelines as may be necessary.

Constituted by Government Order No. 1198/XVIII(2)/07-3(6)/2007 dated 10 October, 2007 the composition of SDMA is as given below.

Sl. No.	Portfolio	Status
1.	Chief Minister Chairperson	
2.	Minister, Disaster Management	Vice Chairperson
3.	Minister, Health and Family Welfare	Member
4.	Minister, Irrigation and Drinking Water	Member
5.	Minister, Transport	Member
6.	Minister, Rural Development	Member
7.	Chief Secretary; ex officio Chairperson of State Executive Committee	Member and CEO
8.	Principal Secretary, Finance	Member
9.	Principal Secretary, Disaster management	Member

State Executive Committee (SEC)

S. 20 of the DM Act, 2005 provides for the constitution of State Executive Committee (SEC) to assist the SDMA in the performance of its functions and to coordinate action in accordance with guidelines laid down by the State Authority. Constituted through Government Order No. 141/XVIII/08-3(6)/2007 dated 08 January, 2008 composition of SEC is as given below.

Sl. No.	Portfolio	Status
1.	Chief Secretary	Chairperson
2.	Additional Chief Secretary	Member
3.	Secretary, Disaster Management	Member
4.	Secretary, Finance	Member
5.	Secretary, Medical & Health	Member

As laid down in S. 22 of the Disaster Management Act, 2005 the functions of SEC include:

- a) control and restrict, vehicular traffic to, from or within, the vulnerable or affected area;
- b) control and restrict the entry of any person into, his movement within and departure from, a vulnerable or affected area;
- c) remove debris, conduct search and carry out rescue operations;
- d) provide shelter, food, drinking water, essential provisions, healthcare and services in accordance with the standards laid down by the National Authority and State Authority;
- e) give direction to the concerned Department of the Government of the State, any District Authority or other authority, within the local limits of the State to take such measure or steps for rescue, evacuation or providing immediate relief saving lives or property, as may be necessary in its opinion;
- f) require any department of the Government of the State or any other body or authority or person in charge of any relevant resources to make available the resources for the purposes of emergency response, rescue and relief;
- g) require experts and consultants in the field of disasters to provide advice and assistance for rescue and relief;
- h) procure exclusive or preferential use of amenities from any authority or person as and when required;
- i) construct temporary bridges or other necessary structures and demolish unsafe structures which may be hazardous to public;
- j) ensure that non-governmental organizations carry out their activities in an equitable and non-discriminatory manner;
- k) disseminate information to public to deal with any threatening disaster situation or disaster;
- 1) take such steps as the State Government may direct in this regard or take such other steps as are required or warranted by the form of any threatening disaster situation or disaster.

2.5 State Disaster Response Force (SDRF)

In accordance with S. 44 of Disaster Management Act, 2005 National Disaster Response Force (NDRF) has raised by the Government of India to ensure specialized response during disaster incidences.

Realizing the importance of having a specialized force that is well versed with local terrain conditions and other ground realities the state government has also raised two companies of State Disaster Response Force (SDRF) through GO No. 2086/XX-1/13-11904)2013 dated 09 October, 2013.

2.6 District Disaster Management Authority (DDMA)

In accordance with the provisions of S. 25 of Disaster Management Act, 2005 Disaster Management Authorities have been constituted in all the 13 districts of the state through Government Order Nos. 1501-13/XVIII(2)/07-3(6)/2007 dated 04 December, 2007. The composition of DDMAs is as given below.

1.	District Magistrate	Chairperson
2.	Chairperson, ZilaPanchayat	Co – Chairperson
3.	Superintendent of Police	Member
4.	Chief Development Officer	Member
5.	O/C Disaster Management / Additional District Magistrate	Member and CEO
6.	Chief Medical Officer	Member
7.	Executive Engineer, Public Works Department	Member

2.7 Hazard Safety Cell

It is for the implementation of the building codes as also for assessing the vulnerability of the built environment Hazard Safety Cell (HSC) has been set up through Government Order No. 484/XVIII (2)/2005 dated 07.05.2005.

The HSC works under direct supervision and control of the Superintendent Engineer of Public Works Department (PWD) and the composition of HSC is as given below.

Sl. No.	Designation	Source
1.	Superintendent Engineer	PWD
2.	Executive Engineer	PWD / Irrigation / Peyjal Nigam /MDDA
3.	Assistant Engineer	PWD / Irrigation / Peyjal Nigam / MDDA
4.	Junior Engineer	PWD / Irrigation / Peyjal Nigam / MDDA
5.	Structural engineering specialists	CBRI / IIT, Roorkee

Main functions of HSC include:

- a) providing and propagating information and knowledge on hazard resistant design of buildings and retrofitting of buildings and structures through various means, as deemed fit;
- b) reviewing the architectural and structural designs of all RCC, steel and masonry buildings and structures from safety point of view;

- c) preparing the checklist for quick review of the design to be adopted for new buildings and structures and to carry out review of already existing buildings and structures;
- d) to act as an advisory cell to the state government on different aspects of building safely;
- e) to act as a consultant to the state government for retrofitting of government buildings and lifeline structures.

2.8 Hazard Safety Units

Hazard Safety Units (HSU) have been set up at the district level through Government Order No. 5045/XIV-168(2004) dated 04.09.2006. HSU comprises of the engineers and other district level officials of various state government departments as given below.

1.	Executive Engineer	PWD
2.	Executive / Assistant Engineer	Irrigation Department
3.	Executive / Assistant Engineer	Rural Engineering Services
4.	Town Planner / Architect / Engineer	Nagar Palika / ULB
5.	Geologist	Directorate of Geology and Mining
6.	Officials of other departments as required	

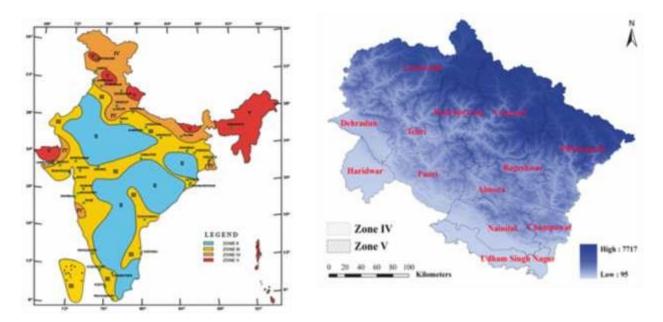
The HSUs are to deliver services similar to HSC at the district level.

CHAPTER – 3

Hazard Risk and Vulnerability - State

3.1 The Scenario

Geo – tectonic set up of the region together with its evolutionary history, geomorphology and meteorological characteristics makes Uttarakhand prone to a number of natural hazards. Besides earthquakes the area is frequently devastated by landslides, cloudbursts, flash floods, avalanches, droughts, lightening, cold waves and hailstorms.



Earthquake Zonation Map of India and Uttarakhand.

Due to the ongoing tectonic movements the region has accumulated enormous strain that makes it susceptible to seismic tremors. The state falls in either Zone IV and V of Earthquake Zonation Map of India. Pithoragarh, Bageshwar, Chamoli and Rudraprayag districts together with some areas of Almora, Champawat, Tehri, Uttarkashi and Pauri districts fall in Zone V while Udhamsingh Nagar, Nainital, Haridwar and Dehradun districts fall fully in Zone IV. In the recent past the state has witnessed two major earthquakes (Uttarkashi 1991 and Chamoli 1999).

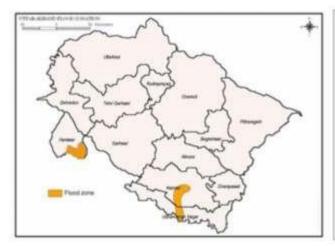
To ward off threat of earthquakes buildings were traditionally constructed in the region using locally available stone and timber and with the passage of time, through experience, experimentation and accumulated knowledge of generations the people of this region perfected the art of constructing earthquake safe multistoried buildings. Growing environmental awareness in the recent times and ensuing restrictions on quarrying and felling, as also higher social status being attached to brick –

cement construction, the region witnessed abrupt change in building material. The masons were however not trained in the use of the new building material but demand forced them to continue constructing with the new material. This has added to seismic vulnerability of the region.

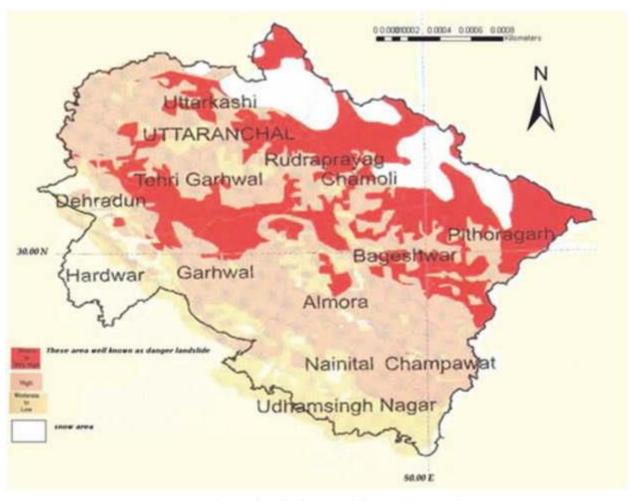


Map showing major landslide zones along the Char DhamYatra route.

Landslide incidences are all the more frequent during the monsoon season that coincides with the Char Dham Yatra season that attracts tourists and pilgrims from across the country and abroad. Disruption of surface transport by landslides often leads to inconvenience to tourists and pilgrims.







map showing major districts requiring special attention

3.2 Reducing risk, enhancing resilience (State level identified hazard)

The guiding principles of SFDRR state that DRR requires responsibilities to be shared by different divisions of governments and various agencies. The effectiveness in disaster risk reduction is dependent on coordination mechanisms within and across sectors and with relevant stakeholders at all levels. For each hazard, the approach used in this plan incorporates the four priorities enunciated in the Sendai Framework into the planning framework for DRR under the five thematic areas for action:

- 1. Understanding risk
- 2. Inter-agency coordination
- 3. Investing in DRR Structural measures
- 4. Investing in DRR Non-structural measures
- 5. Capacity development

For each of these thematic areas for action, a set of major themes have been identified for inclusion in the planning framework.

Hazard-wise responsibility matrices for DRR

For the DM plan to succeed roles and responsibilities of identified stakeholders/agencies and have been clearly specify. At all levels - from local to the state - the relevant authorities have to accordingly institutionalize programmes and activities at the ministry/department levels, and increase inter-departmental and inter-agency coordination and networking. They should also rationalize and augment the existing regulatory framework and infrastructure. For each hazard, in the subsections that follow, themes for action are presented in a separate responsibility matrix for each of the five thematic areas for action.

This section covers the hazards listed below:

- 1) Floods
- 2) Earthquakes
- 3) Landslides and avalanches
- 4) Drought
- 5) Industrial disasters
- 6) Fire

321 Flood RiskMitigation

Themes	TASK	Responsibility	Agency/ Department	Time line
Risk	Observation Networks, Information Systems, Monitoring, and Forecasting	Modernization of Observation Network; Assessment, Monitoring and Scientific studies	SDMA, Irrigation Dept., Information Dept.,DDMA,	October to May
Disaster	Zoning, mapping, and classification flood prone areas	Preparation of large-scale hazard maps of flood prone areas of high vulnerability	SDMA, GIS Irrigation Dept, DDMA,	January to April
Understanding Dis	Studies and monitoring of rivers flowing & Research and Development	Studies on flood related problems such as soil losses caused by flooding of rivers, sediment transport, river course changes, and appropriate use of embankments Studies on support systems for people living in flood prone areas	SDMA, Irrigation Dept., relevant technical institutions	January to May
Under		 Promote research and studies – both in house to researchers and institutions Evolving designs of shelters in flood prone areas Enhanced risks from climate change and adaptations to change 		

	Hazard Risk Vulnerability Assessment	 Undertake HRVA as part of preparing and periodic revision of DM plans Studies on vulnerability covering social, economic, ecological, gender, and equity 	SDMA, Irrigation Dept.	October to December
	Monitoring, Forecasting and Warning Systems	aspects • Change in vulnerability and risk due under climate change scenarios • Support, cooperation for data collection and updates • Specialized efforts for different types of floods and causes of flooding, including cloudburst	SDMA, Irrigation Dept., relevant technical institutions	May to September
	Dissemination of warnings, data, and information	 Developing forecasting models for discharge from dams Inter-state data and information sharing where applicable Coordination and cooperation with the central agencies Quick, clear, effective dissemination among state and district agencies Dissemination of warnings to all, down to the last mile – remote, rural or urban; 	SDMA, Irrigation Dept., Information Dept.,DDMA, Panchayats, ULBs	June to September
ion	Overall disaster governance	Regular updates to people in areas at risk • Preparation and implementation of DM plans and ensure the functioning of agencies with DM tasks	SDMA, DDMA	Oct to December
rdinati	Response	Organizing the IRS and seeking assistance of central agencies	SDMA,DDMA	April to May
er-Agency Coordination	Warnings, Information, Data	Quick, clear, effective dissemination among state, District and PRIs agencies	SDMA, Irrigation Dept., Information Dept., DDMA, Panchayats, ULBs	January to May
Inte	Non-structural measures	Adapting the norms/codes as per District's requirement, enforcement, monitoring	SDMA,DDMA	Regular
ORR	Social Housing Schemes	Ensure that flood -resistant features are incorporated in the planning and execution of social housing schemes in flood prone areas	SDMA, DRD, UDD, PRD,DDMA, Panchayats, ULBs	Regular
Investin in DRR	Multi-purpose Flood Shelters	Ensure availability of shelters, undertake proper maintenance, and make arrangements to support the people shifted to temporary shelters	SDMA, Irrigation Dept., PWD.,DDMA, Panchayats, ULBs	May
Inv	Waterways and drainage systems for roads, highways, and expressways	Coordination and cooperation with the central agencies and ensure proper alignment and design in all state projects	SDMA, Irrigation Dept., PWD, BRO,	January to May

	Hazard resistant construction, strengthening, and retrofitting of all lifeline structures and critical infrastructure	Collaboration with technical agencies and implementation	State/UT, SDMA, CoR, Revenue Dept., DRD, UDD, PRD,DDMA, Panchayats, relevant technical institutions ULBs	November to March
tructural M ur	Regulation and enforcement of laws, norms	 Implementing land-use regulation for low lying areas as per flood control norms Regulation of inhabitation of low-lying areas along the rivers, gadera and drains Implementing flood management action plan Review and modification of operation manuals for all major dams/reservoirs Support and cooperate with central agencies; Sponsor state-specific efforts; support local efforts; Cooperate with central efforts Prevention and removal of encroachment into the waterways and natural drainage systems 	Irrigation Dept.,	November to February
RR N	Regulations to promote flood resilient buildings and infrastructure	Revise and implement the relevant rules in flood prone areas	SDMA, Irrigation Dept., DDMA,	December to January
Inves ing in DRR	Wetland conservation and Restoration Catchment Area Treatment	 Discourage reclamation of wetlands, natural depressions Action plan managing wetlands and natural drainage systems for flood moderation Implementation of watershed management including catchment area Treatment 	SDMA, Irrigation Dept., DDMA	January to April
	Public Private Partnerships	Promote private participation in disaster	SDMA, DDMA	Regular
Capa ty	Training	 Training and orientation programs for govt. staff, professionals for veterinary care and support to disaster-affected animals Incorporating disaster response, search and rescue in the training programs of youth such as village volunteers, and for protection of disaster-affected animals 	SDMA, SDRF, SIDM, ATI, DDMA, relevant institution	February to April

Curriculum Development	Incorporate of Crisis Management, emergency medical response/recovery and trauma management at Diploma /UG/ PG levels for Health Professionals	SDMA, Health dept.	Regular
Awareness Generation & Mock drills	Carry out mass media campaigns Promote culture of disaster risk prevention, mitigation, and better risk management Promote attitude and behaviour change in the awareness campaigns/ IEC Promote use of insurance/ risk transfer Promote Community Radio Strengthening network of civil society organizations for awareness generation about DRR and DM Information on care and protection of disaster-affected animals Joint planning and execution of emergency drills	State/UT, SDMA, Revenue Dept., Irrigation Dept., SDRF, Fire and Emergency Services, Civil defence, Police, DDMA, Panchayats, ULBs	January to May
Empowering women, marginalized, and persons with disabilities	Incorporating gender sensitive and equitable approaches in capacity development, covering all aspects of disaster management at the state, district, and local levels	SDMA, SDRF, ATI,DDMA, Panchayats, ULBs	February to May
Community-Based Disaster Management	Strengthen ability of communities to manage and cope with disasters based on a multi-hazard approach Training for panchayat, SHG, NCC, NSS, Youth, local community organizations	SDMA, SDRF, ATI,DDMA, Panchayats, ULBs	February to May

322 Seismic Risk Mitigation

Themes	TASK	Responsibility	Agency/ Dept.	Time line
ındin	 Earthquake Monitoring Services Real Time Seismic Monitoring Network 	 Estimate the earthquake parameters quickly after detection Disseminate information Share seismic activity data with national and international scientific, academic and R&D institutions 	SDMA, UDD, PWD,ULB, DDMA	Regular
Understandin	Earthquake Hazardand RiskAssessment	Carry out needs assessment from end- users, conduct micro-zonation studies, prioritize important urban areas for micro-zonation, do professional review before adoption	SDMA, UDD, PWD,ULB, DDMA, relevant institution	September to December

	Vulnerability Assessment	Ward Level Information System to be developed using high resolution satellite images / aerial photos integrated with socioeconomic data covering natural resources and infrastructure facilities on appropriate scale at community level social, economic, ecological, gender, and equity aspects Change in vulnerability and risk due under climate change scenarios	SDMA, UDD, PWD, ULB, DDMA	February to April
Inter-Agenc Coordination	Overall disaster governance Response	 Preparation and implementation of DM plans and ensure the functioning of agencies with DM tasks Organizing the IRS and seeking assistance of agencies 	SDMA, DDMA SDMA, DDMA	Regular October to November
Inter	Non-structural measures	Adapting the norms/ codes as per District's requirement, enforcement, monitoring	SDMA,DDMA	Regular
tructural	Social Housing Schemes	 Ensure that earthquake resistant features are incorporated in planning and execution of social housing schemes Ensure compliance with relevant building codes 	SDMA, DRD, UDD, PRD, DDMA, Panchayats, ULBs	Regular
in DRR tru M ur	Strengthening and seismic retrofitting of prioritizedlifeline structures and buildings	Implementation strengthening and seismic retrofitting as per recommendations of safety audits in all govt. departments, agencies, public utilities, schools, colleges, community halls, etc.	SDMA, DDMA, Panchayats, ULBs, PWD, all relevant Departments/ Agencies	February to April
vestin	Hazardresistant construction, strengthening, and retrofitting of all lifeline structures and critical infrastructure	Collaboration with technical agencies and implementation	SDMA, DDMA, Panchayats, ULBs, PWD, all relevant Departments/ Agencies	April to May
Inv sting in DRR N	Regulations and model codes for town planning, civil works and Public infrastructure	 Adopt suitable byelaws for rural and urban areas, put model codes into practice and ensure propercompliance Ensure strict compliance with code implementation through relevant Departments and agencies 	SDMA,DDMA, Panchayats, ULBs, PWD, all relevant Departments/ Agencies	Regular
Inv sting	Structural safety audit of lifeline structures and buildings Prioritization of lifeline structures	 Carry out safety audit of lifeline buildings and critical infrastructure Ensure implementation, monitoring, enforcement and proper compliance within 	SDMA, DDMA, Panchayats, ULBs, PWD, all relevant Departments/	February to March

	and buildings for strengthening and seismic retrofitting	state by public, private and individuals	Agencies	
	Licensing and certification	Implement licensing of engineers through appropriate legal framework and institutional mechanism	SDMA, DDMA, relevant institution	Regular
	Public Private Partnerships	Promote private participation in disaster management facilities	SDMA, DDMA, relevant institution	Regular
	Training	 Training and orientation programs for govt. staff, , professionals for veterinary care and support to disaster-affected animals Incorporating disaster response, search and rescue in the training programs of youth such as village volunteers, and for protection of disaster-affected animals 	SDMA, SDRF, SIDM, ATI, DDMA, relevant institution	October to November
	Curriculum Development	Introduction of Crisis Management, emergency medical response/recovery and trauma management at Diploma /UG/ PG levels for Health Professionals	SDMA, Health dept.	Regular
	Awareness Generation & Mockdrills	Carry out mass media campaigns Promote culture of disaster risk prevention, mitigation, and better risk management Promote attitude and behaviour change in the awareness campaigns/ IEC Promote use of insurance/ risk transfer Promote Community Radio Strengthening network of civil society organizations for awareness generation about DRR and DM Information on care and protection of disaster-affected animals Joint planning and execution of emergency drills	SDMA, Revenue Dept., Irrigation Dept., SDRF, Fire and Emergency Services, CivilDe fence, Police, DDMA, Panchayats, ULBs	November & February
ent	Empowering women, marginalized, and persons with disabilities	Incorporating gender sensitive and equitable approaches in capacity development, covering all aspects of disaster management at the state, district, and local levels	SDMA, SDRF, ATI ,DDMA, Panchayats, ULBs	Regular
Capacity Development	Community-Based Disaster Management	 Strengthen ability of communities to manage and cope with disasters based on a multi-hazard approach Strengthen ability of communities to manage and cope with disasters based on a multi-hazard approach Training for panchayat, SHG, NCC, NSS, Youth, local community 	SDMA, SDRF, ATI,DDMA, Panchayats, ULBs	November & February

323 Landslides and Snow Avalanches Risk Mitigation

Themes	TASK	Responsibility	Agency/ Dept.	Time line
	Hazard Zoning, mapping, geological, and geotechnical Investigations in regions prone to landslides and snow avalanches	Preparation of comprehensive and user-friendly inventory of landslides and avalanche prone areas and its updation as per widely accepted standards Studies and monitoring of risk prone areas on site and using satellites Studies to classify vulnerable areas as per likelihood of hazard	SDMA, State DGM, SRSC	March & April
aster Risk	Research and Development	Scientific assessment for predicting likelihood of landslides, and better understanding of driving forces Impacts of climate change on landslides and snow avalanches risks R&D for methods to reduce factors driving landslide	SDMA, State DGM, SRSC	October to December
Understanding Disaster Risk	Hazard Risk Vulnerability Assessment	Promote studies, provide guidelines Studies on vulnerability covering social, economic, ecological, gender, and equity aspects Change in vulnerability and risk due under climate changes scenarios	SDMA, DDMA, Panchayats, ULBs	October& November
Unders	Dissemination of warnings	Ensure facilities and infrastructure for the implementation of adequate access to communities at risk Dissemination of warnings to all, down to the last mile—remote, rural or urban; Regular updates to people in areas at risk	SDMA,PWD, DDMA, Panchayats, ULBs	April & May
	Monitoring, Warning Systems,	Support the deployment of reliable monitoring and warning systems	SDMA,PWD, DDMA, Panchayats, ULBs	June to September
	Overall disaster governance	Preparation and implementation of DM plans and ensure the functioning of agencies with DM tasks	SDMA, DDMA	April to May
genc	Response	Organizing the IRS and seeking assistance of central agencies	SDMA,DDMA	May
ter-Agenc	Warnings, Information, Data	Quick, clear, effective dissemination among state, District and PRIs agencies	SDMA,DDMA, GIS	June to September
S	Non-structural measures	Adapting the norms/ codes as per District's requirement, enforcement, monitoring	SDMA,DDMA	Regular

ţ,	Protection of Human Settlements	 Improving infrastructure, roads, and land stabilization work Technical inputs and guidance 	State DGM,PWD	January to April
ORR tr ctu ures	Protection of Heritage Structures	Prepare lists of structures/sites at risk due to landslides/slope stability problems and priorities them for hazard mitigation	SDMA, State DGM, SRSC, DDMA, Panchayats, ULBs	October& November
Inves ing DRR M ure	Multi-Hazard Shelters	 Identification of safe buildings and sites to serve as temporary shelters for people and livestock evacuated from localities at risk Construction of multi-purpose shelters in high risk areas at safe sites away from hazard-prone locations Proper maintenance of roads in risk-prone areas 	SDMA, DDMA, Panchayats, ULBs	April & May
Structural	Site selection for Human Settlements in Landslide and Snow Avalanche Prone Areas	Proper site selection for human settlements, amenities, and other infrastructure	SDMA, State DGM, DDMA, Local Authorities	April
	Regulations and building codes	Ensure implementation and adherence to codes and guidelines	SDMA, State DGM, DDMA	Regular
I	Licensing and certification	Implement licensing of engineers through appropriate legal framework and institutional mechanism	SDMA, DDMA, relevant institution	Regular
	Public Private Partnerships	Promote private participation in disaster management facilities	SDMA, DDMA, relevant institution	Regular
ıt	Training	 Support and collaboration to national agencies Training and skill upgrades for search and rescue Conduct regular training programmes for professionals including those for care and protection of disaster affected animals 	SDMA, SDRF, SIDM, ATI, DDMA, relevant institution	February & March
lopmen	Curriculum Development	Include information on landslides and snow avalanches in the curriculum	SDMA	Regular
Capacity Development	Awareness Generation & Mockdrills	 Carry out mass media campaigns Promote culture of disaster risk prevention, mitigation, and better risk management Promote attitude and behavior change in the awareness campaigns/ IEC 	SDMA, Revenue Dept., Irrigation Dept., SDRF, Fire and Emergency Services, Civil defense, Police, DDMA,	February to May

Empowering women, marginalized, and persons with disabilities	Promote use of insurance/ risk transfer Promote Community Radio Strengthening network of civil society organizations for awareness generation about DRR and DM Information on care and protection of disaster-affected animals Joint planning and execution of emergency drills Incorporating gender sensitive and equitable approaches in capacity development, covering all aspects of disaster management at the state, district, and local levels	Panchayats, ULBs SDMA, SDRF, ATI ,DDMA, Panchayats, ULBs	Regular
Community-Based Disaster Management	Strengthen ability of communities to manage and cope with disasters based on a multi-hazard approach Strengthen ability of communities to manage and cope with disasters based on a multi-hazard approach Training for panchayat, SHG, NCC, NSS, Youth, local community organizations	SDMA, SDRF, ATI ,DDMA, Panchayats, ULBs	February to April

324 Drought Risk Mitigation

Themes	TASK	Responsibility	Agency/ Dept.	Time line
Disaster Risk	Vulnerability Maps	Annually, after the end of the South-West monsoon, carry out comprehensive assessment of water availability for drinking and irrigation in all the dry land farming/drought-prone areas in the state to demarcate blocks and preferably villages Prepare maps of areas likely to face water deficit before onset of next monsoon (demarcate blocks and preferably villages) Undertake village-wise assessment of water storage in the vulnerable blocks	SDMA, Agri. Dept.	October to December
Understanding Disaster Risk	Assessment, Monitoring, and Early Warning	 Coordinate with central agencies in the compilation, for refining forecast accuracy for the region, and analysis of all the drought, water deficit, and crop related data Ensure functioning of DMC under control of SDMA with requisite facilities and staff Separately, at the end of SW and NE monsoon, as applicable, prepare and update a robust database of microlevel details on rainfall, reservoir/ lake 	SDMA, Agri. Dept., Irrigation dept., water supply dept.	October& November

		. 1 1 0		1
		water levels, surface water/ ground water, soil moisture, sowing/ crop conditions and socio-economic factors • Separately, at the end of SW and NE monsoon, prepare crop advisory for blocks that are likely to face water deficit • Separately, at the end of SW and NE monsoons, prepare comprehensive water conservation, re-distribution, and management plan for the areas in the state that are likely to experience water deficit		
	Drought Declaration	 Monitor key indicators for drought declaration with the support of relevant State agencies/Departments State Govt. to issue a formal declaration of drought affected areas after which Collector will notify the district and talukas affected and initiate drought response measures 	SDMA, SDMC, Agricultural Dept., Irrigation Dept., Rev. Dep., DDMA, District Collector	February to March
	Hazard Risk Vulnerability Assessment	 Undertake HRVA as part of preparation/ revision of DM plans including change in vulnerability and risk considering climate change scenarios Estimate vulnerability of crops to rainfall uncertainties 	SDMA, Agricultural Dept., Rev. Dep., DDMA,	November& December
	Research	• Conduct research through the university system to cope with water deficit, to manage crops with less water, improve water conservation programs, enhance the productivity of dry land/ rain fed farming	SDMA, DDMA, Agri. Dept., other relevant institution	Regular
nation	Overall disaster governance	Preparation and implementation of DM plans and ensure the functioning of agencies with DM tasks	SDMA, DDMA, Agri dept.	Regular
oordi	Response	Organizing the IRS and seeking assistance of central agencies	SDMA,DDMA , Agri dept.	February
Inter-Agency Coordina	Warnings, Information, Data	Quick, clear, effective dissemination among state, District and PRIs agencies	SDMA,DDMA , GIS, Agri dept., Irrigation, Revenue dept.	February to April
	Non-structural measures	Adapting the norms/ codes as per District's requirement, enforcement, monitoring	SDMA, DDMA	Regular
Investing in Structur	Storage Facilities	 Drinking water storage and distribution facilities Fodder storage facilities to maintain fodder banks 	SDMA, Revenue Dept., DDMA, Forest Dept., Water	February & March

		Rain water harvesting systems	Supply Dept.,	
		individual and community	Panchayats,	
			ULBs,	
			DRD, PRD,	
			Revenue Dept.,	
			other relevant	
	Water Conservation	. Water homesting and stones	departments	November&
		Water harvesting and storage structures Check dams, reservoirs with	SDMA, Revenue	
	Structures	excess capacity	Dept., DDMA,	December
		Groundwater recharge augmentation	Panchayats,	
		systems	ULBs,	
			DRD, PRD,	
			AHD, Revenue	
			Dept.,	
			Irrigation	
			Dept., other	
			relevant departments.	
	Social Housing	Ensure rainwater harvesting and	SDMA,	November &
	Schemes Schemes	storage in the social housing schemes	Revenue	December
	Schemes	especially in drought-	Dept., DDMA,	December
		prone areas	Panchayats,	
		1	ULBs,	
			DRD, PRD,	
			AHD, Revenue	
			Dept.,	
			Irrigation	
			Dept., other relevant	
			departments.	
7.0	Mitigation Measures	Promote private participation	SDMA,	November to
al Measures	8	disaster management facilities	Revenue Dept.,	February
<u> </u>		Improve the implementation of	DDMA,	<i>y</i>
Se		watershed development programmes	Panchayats,	
Me		• Risk management for dry land/	ULBs, DRD,	
		rain fed farmers through agricultural	PRD, AHD,	
		extension, and financial institutions	Revenue Dept., Irrigation	
ļ ģ		based on assessments at the end of	Dept., Forest/	
on		monsoon (SW or NE as applicable) & Drought-Proofing	Environment	
tr		Drought Froming	Dept.,	
S			Other relevant	
0.0			departments	
Investing in DRR–Non Structur	Promote water	Promote water efficient irrigation	SDMA,	November to
2	conservation,	systems (sprinklers, drip, etc.)	Revenue Dept.,	April
SR.	harvesting, efficient	Promote protective irrigation through micro irrigation systems	DDMA, Panchayats,	
	irrigation, a forestation	Provide advice to farmers to cope	ULBs, DRD,	
·i		withdrought, crop management	PRD, AHD,	
ng		under drought conditions, and	Revenue Dept.,	
iti.		efficient water management	Irrigation	
/es		• Training in water and soil moisture	Dept., Forest/	
n		conservation	Environment	
		Promote village-levelinformation	Dept.,	
			Other relevant	

		1		
		systems for natural resource	departments	
		management forestation and other		
		options using economically useful		
	Agricultural credit,	vegetation Need-based credit		Regular
	_	Promote financial inclusion		Regular
	agricultural inputs,	Monitor the availability of credit and		
	finance, marketing,	other financial support from banks and		
	and crop insurance	other financial institutions to farmers	Cana /I IT	
		in drought-prone areas	State/UT, DMC,	
		• Ensure the insurance programmes	Agriculture	
		reach the target audiences	Dept., State	
		(especially dry land/ rain fed farmers)	Rural Coop.	
		and dependent agricultural labor	Banks, Rural	
		Marketing support	Banks,	
		Ensuring availability of quality	NABARD,	
		agricultural inputs	SLBC, DDMA	
	Reducing climate	Implement various water and soil	SDMA,	February to
	change impact	conservation programmes taking into	Revenue Dept.,	March
		account climate change impacts	DDMA,	
			Panchayats,	
			ULBs, DRD,	
			PRD, AHD,	
			Revenue Dept.,	
			Irrigation	
			Dept., Forest/ Environment	
			Dept.,	
			Other relevant	
			departments	
	Training	Formulate and implement training and	SDMA,	October to
		capacity building programme for	Revenue Dept.,	December
		drought management, especially,	DDMA,	
		better water conservation, integrated	Panchayats,	
		water management (surface and	ULBs, DRD,	
		ground water), and copping system	PRD, AHD,	
		• Implement different training	Revenue Dept.,	
		programmes for officials at various	Irrigation	
		levels, elected representatives,	Dept., Forest/ Environment	
		community leaders, civil society organizations, animal welfare	Dept.,	
		organizations	Other relevant	
		Ensure availability of qualified and	departments	
Ħ		experienced trainers conversant with		
e		drought mitigation and management		
in a		techniques (crop, animal care,		
OF		integrated water resources – surface		
'el		and ground water)		
e		Professionals for veterinary care and		
Capacity Development		support to drought-affected animals		
ty	Curriculum	Include basic aspects of disaster	SDMA, Edu.	Regular
. <u>5</u>	Development	management including drought in	Dept.	•
ba		graduate and post-graduate courses in		
G		agriculture and veterinary courses		
		offered by state institutions		

	vareness Generation Mock drills	 Carry out mass media campaigns Promote culture of disaster risk prevention, mitigation, and betterrisk management Promote attitude and behaviour change in the awareness campaigns/IEC Promote use of insurance/ risk transfer Promote Community Radio Strengthening network of civil society organizations for awareness generation about DRR and DM Information on care and protection of disaster-affected animals Joint planning and execution of 	SDMA, Revenue Dept., DDMA, Panchayats, ULBs, DRD, PRD, AHD, Revenue Dept., Irrigation Dept., Forest/ Environment Dept., Other relevant departments	October to February
wor	mpowering men, marginalized, I persons with abilities	Incorporating gender sensitive and equitable approaches in capacity development, covering all aspects of disaster management at the state, district, and local levels	SDMA, Revenue Dept., DDMA, Panchayats, ULBs, DRD, PRD, AHD, Revenue Dept., Irrigation Dept., Forest/ Environment Dept., Other relevant departments	Regular
dro	instreaming ught management developmental ns	All relevant dept. will mainstream disaster management efforts in their developmental plans	SDMA, Revenue Dept., DDMA, Panchayats, ULBs, DRD, PRD, AHD, Revenue Dept., Irrigation Dept., Forest/ Environment Dept., Other relevant departments	Regular

325 Industrial Disasters Risk Mitigation

Themes	TASK	Responsibility	Agency/ Dept.	Time line
Understanding Disaster Risk	Zoning/ Mapping	 Industrial zones on basis of hazard potential and effective disaster management for worst case scenarios Carry out the mapping and related studies in collaboration with Districts 	SDMA, Industries Dept., DDMA, Panchayats, ULBs, Industries, Industrial Associations	July to August
	Hazard Risk Vulnerability Assessment	 Undertake HRVA as part of preparing and periodic revision of DM plans Studies on vulnerability covering social, economic, ecological, gender, and equity aspects Change in vulnerability and risk due under climate change scenarios 	SDMA, DDMA,SPCB, Forest/ Environment Dept., Industries Dept., other relevant departments, Panchayats, ULBs, Industries, Associations	September to October
	Overall disaster governance	Preparation and implementation of DM plans and ensure the functioning of agencies with DM tasks	SDMA, DDMA, Industries, Associations	Regular
Inter-Agency Coordination	Response	Organizing the IRS and seeking assistance of central agencies	SDMA, DDMA, Industries, Associations	November
	Warnings, Information, Data	Quick, clear, effective dissemination among state, District and PRIs agencies	SDMA, Industries Dept., SPCB, DDMA, Panchayats, ULBs	December to March
	Non-structural measures	Adapting the norms/ codes as per District's requirement, enforcement, monitoring	SDMA, Industries Dept., SPCB, DDMA, Panchayats, ULBs	Regular
Investing in DRR-	Shelters, evacuation, and support facilities Multiple routes for reliable access and escape	 Identification of shelters with basic facilities like drinking water and first aid for chemical exposure Ensuring water storage facilities and sources for water for accident containment and firefighting operations Providing wide roads and multiple routes in the industrial area to allow quick access by first responders and to ensure escape pathways 	SDMA, DDMA,SPCB, Forest/ Environment Dept., Industries Dept., other relevant departments, Panchayats, ULBs, Industries, Associations	February

DRR Non tr tural M ur	Compliance and Monitoring Institutional Arrangements	 Formulate rules, norms, and laws such as factories rules consistent with that of ensuring greater safety in hazardous industries and to reduce likelihood of disasters Review rules to grant compensation to chemical accident victims to improve them in favour of victims Amend land use norms to ensure greater safety and to ensure buffer zones without human settlements in close proximity of hazardous industries Strengthen the conduct of safety audits and enforcement of disaster prevention norms 	SDMA, DDMA,SPCB, Forest/ Environment Dept., Industries Dept., other relevant departments, Panchayats, ULBs, Industries, Associations	Regular
Inves ing DR	Public Private Partnerships	 Promote private participation in off-site disaster management facilities Provide legal support for Mutual Assistance Groups among industries within clusters Encourage private participation in enhancing off-site disaster response and mitigation 	SDMA, Industries Dept., SPCB, DDMA, Panchayats, ULBs	Regular
	Training	 Training and orientation programs for govt. staff,, professionals for veterinary care and support to disaster-affected animals Incorporating disaster response, search and rescue in the training programs of youth such as village volunteers, and for protection of disaster-affected animals 	SDMA, Industries Dept., SPCB, DDMA, Panchayats, ULBs	November to February
	Curriculum Development	Implement the recommendations of reviews in all educational institutions	Professional bodies	Regular
Capacity Development	Awareness Generation & Mockdrills	Carry out mass media campaigns Promote culture of disaster risk prevention, mitigation, and better risk management Promote attitude and behavior change in the awareness campaigns/IEC Promote use of insurance/ risk transfer Promote Community Radio Strengthening network of civil society organizations for awareness generation about DRR and DM Information on care and protection of disaster-affected animals Joint planning and execution of emergency drills	SDMA, Industries Dept., SPCB, DDMA, Panchayats, ULBs	February& March
Capac	Empowering women, marginalized, and persons with disabilities	Incorporating gender sensitive and equitable approaches in capacity development, covering all aspects of disaster management at the state, district, and local levels	SDMA, Industries Dept., SPCB, DDMA, Panchayats,	Regular

		ULBs	
Community-Based Disaster	Strengthen ability of communities to manage and cope with disasters	SDMA, Industries	February to March
Management	 based on a multi-hazard approach Strengthen ability of communities to manage and cope with disasters based on a multi-hazard approach Training for panchayat, SHG, NCC, NSS, Youth, local community organizations 	Dept., SPCB, DDMA, Panchayats, ULBs	Walten

326 Fire Risk Mitigation

Themes	TASK	Responsibility	Agency/ Dept.	Time line
Disaster Risk	Technical support	 Applying the classification system for hazardous industries in rural and urban areas on the basis of norms laid down by the SFAC for fire services Vulnerability analysis of densely population clusters prone to high risk of fire 	SDMA, DDMA and relevant departments, ULBs, Environment/ Forest Dept., Panchayats	September to December
Understanding Disaster Risk	Hazard Risk Vulnerability Assessment	 Undertake HRVA as part of preparing and periodic revision of DM plans Mapping of hazardous sites that pose fire and explosion risks Assess and fix the requirement of equipment and manpower Identifying areas prone to forest fires and take preventive measures 	SDMA, DDMA and relevant departments, ULBs, Environment/ Forest Dept., Panchayats	January to March
	Overall disaster governance	Preparation and implementation of DM plans and ensure the functioning of agencies with DM tasks	SDMA, DDMA Forest Dept.,	Regular
genc	Response	Organizing the IRS and seeking assistance of central agencies	SDMA, DDMA Forest Dept.,	March
Inter-Agenc Coordination	Warnings, Information, Data	Quick, clear, effective dissemination among state, District and PRIs agencies	SDMA, DDMA and relevant departments, ULBs, Environment/ Forest Dept., Panchayats	February to June
Investing	Enforcemen t of Fire Safety Line	Provide Support Frame model rules, laws, guidelines	Forest Department	November to February

Investing in DRR–Non Structural Measures	Enforcemen t of Fire Safety Rules and Regulation	Enactment of Fire Act and other legal measures as per recommendations of SFAC and other official bodies Institutional reform and major changes in organizational set up Legal regime for mandatory fire clearance from FES for different types of buildings, colonies, industries and other installations Strict implementation of fire safety rules Strict procedures for fire safety certification should be followed before issuing building use permissions • Ensure frequent inspection for fire safety system and equipment in public	SDMA, DDMA and relevant departments, ULBs, Environment/ Forest Dept., Panchayats	November to February
	Training	 Training and orientation programs for govt. staff, professionals for veterinary care and support to disaster-affected animals Incorporating disaster response, search and rescue in the training programs of youth such as village volunteers, and for protection of disaster-affected animals 	SDMA, DDMA and relevant departments, ULBs, Environment/ Forest Dept., Panchayats	November to February
	Awareness Generation &Mockdrills	 Carry out mass media campaigns Promote culture of disaster risk prevention, mitigation, and better risk management Promote attitude and behavior change in the awareness campaigns/IEC Promote use of insurance/ risk transfer Promote Community Radio Strengthening network of civil society organizations for awareness generation about DRR and DM Information on care and protection of disaster-affected animals Joint planning and execution of emergency drills 	SDMA, DDMA and relevant departments, ULBs, Environment/ Forest Dept., Panchayats	Regular
oment	Empowering women, marginalized, and persons with disabilities	Incorporating gender sensitive and equitable approaches in capacity development, covering all aspects of disaster management at the state, district, and local levels	SDMA, DDMA and relevant departments, ULBs, Environment/ Forest Dept., Panchayats	January to March
Capacity Development	Community- Based Disaster Management	 Strengthen ability of communities to manage and cope with disasters based on amulti-hazard approach Strengthen ability of communities to manage and cope with disasters based on amulti-hazard approach Training for panchayat, SHG, NCC, NSS, Youth, local community organizations 	SDMA, DDMA and relevant departments, ULBs, Environment/ Forest Dept., Panchayats	Regular

CHAPTER – 4

Early Warning, Preparedness and Response

4.1 Background

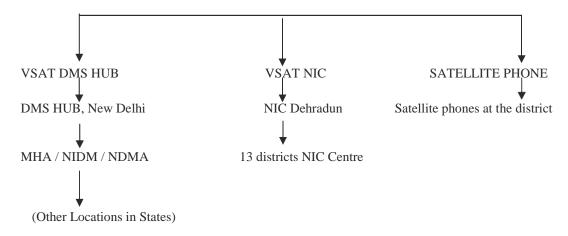
Response measures are those taken immediately after receiving early warning from the relevant authority or in anticipation of an impending disaster, or immediately after the occurrence of an event without any warning. The primary goal of response to a disaster is saving lives, protecting property, environment, and meeting basic needs of human and other living beings after the disaster. Its focus is on rescuing those affected and those likely to be affected by the disaster.

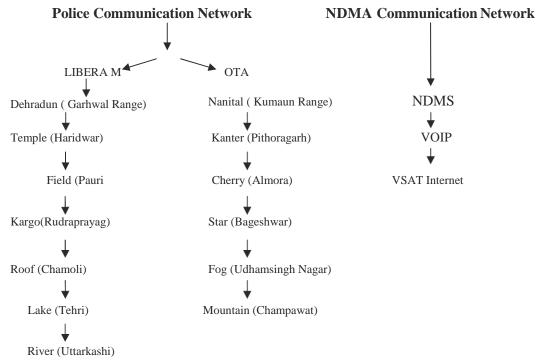
4.2 State Institutional Framework

S. 37(a) of the DM Act, 2005 mandates the departments of the government to prepare disaster management plans keeping mitigation, preparedness and response elements into consideration. Ss. 22(2), 24, 30 and 34 of the DM Act, 2005 have clearly laid down various duties relating to DM to be performed by various agencies.

The institutional arrangements for the response system consist of the State Emergency Operations Centre has the responsibility of disseminating warning of any sort with regard to any likely exigency received from the agencies responsible for generating these; IMD, CWC and GSI. Key Responsibilities with regard to this include:

- Coordination with the local technical agencies responsible for forecasting different hazards,
- Establishment of a reliable communication system and to ensure redundancy by having alternative communication systems in place in case of break downs in the main system,
- Coordination with media and to ensure dissemination of information through the same,
- Bringing forth awareness amongst communities and all concerned including for effective use for early warning.





Sms messages having brief of the warning as also disaster incidence are to be sent simultaneously. With regard to the disaster incidence / accident the same is to include:

Type of incidence; road accident/landslide/flood/squall/lightening/earthquake

Place of occurrence; incidence site, block/tehsil, district

Time and date of occurrence

Total number of persons involved

Expected / reported casualties

Injured/seriously injured persons

Initial action taken

Other details

With regard to the warning received from IMD / CWC / GSI the sms and other messages are to carry, to the extent possible, exactly what is received from the agency generating the same. No attempt is to be made to change the wording of the message received as the same may dilute or exaggerate its connotation.

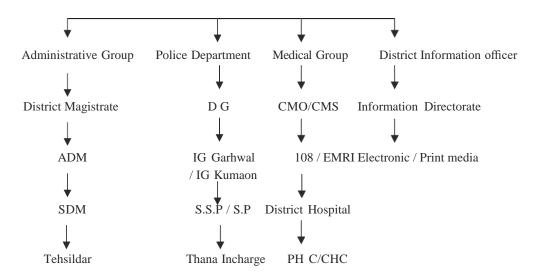
Unless specified to the contrary, all messages are also be communicated to members of print and electronic media.

The officials to whom the messages are to be sent are to be grouped on the basis of their department and location. Every effort is to be made to ensure that messages are sent only to the concerned officials.

State Level Official



District level Officials



4.3 Major Tasks and the Responsibilities: State

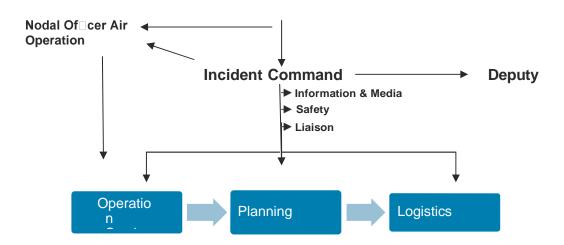
The IRS functions through Incident Response Teams (IRTs) in the field. In line with our administrative structure and DM Act 2005, Responsible Officers (ROs) have been designated at the State and District level as overall in charge of the incident response management. The RO may however delegate responsibilities to the Incident Commander (IC), who in turn will manage the incident through IRTs. The IRTs will be pre-designated at all levels; State, District, Sub-Division and Tehsil/Block. On receipt of Early Warning, the RO will activate them. In case a disaster occurs

without any warning, the local IRT will respond and contact RO for further support, if required. A Nodal Officer (NO) has to be designated for proper coordination between the District, State and National level in activating air support for response.

A part from the RO and Nodal Officer (NO), the IRS has two main components;

- a) Command Staff and
- b) General Staff.

Responsible Officer



The Incident Commander has a wide variety of responsibilities. First, we will look at the overall list, followed by a more detailed review of several of the responsibilities.

Assess the situation and/or obtain a briefing from the prior Incident Commander.

- Determine incident objectives and strategy.
- Establish the immediate priorities.
- Establish an Incident Command Post.
- Establish an appropriate organization.
- Ensure planning meetings are scheduled as required.
- Approve and authorize the implementation of an Incident Action Plan.
- Ensure that adequate safety measures are in place.
- Coordinate activity for all Command and General Staff.
- Coordinate with key people and officials.
- Approve requests for additional resources or for the release of resources.
- Keep agency administrator informed of incident status.
- Approve the use of students, volunteers, and auxiliary personnel.

- Authorize release of information to the news media.
- Order the demobilization of the incident when appropriate.

Roles and Responsibilities of Responsible Officer

The CS who is the head of the State administration is to perform responsibilities laid down under clause 22 (2) and 24 of the DM Act, 2005;

- 1. As we have discussed the features in Module A and facilities in Module C, it is the prime responsibilities of the RO to ensure the appropriate implementation of all features and activation of various facilities to respond any disaster.
- 2. The Section 22 (h) of the Disaster Management Act provides that the Chairperson of State Executive Committee will give directions to any department of the Government of the state or any other authority or body in the state regarding actions to be taken in response to any threatening disaster situation or disaster. Thus He/she will ensure active participation of all departments as Emergency Support Functionaries in EOC at State level;
- 3. Ensure that IRTs at State, District and Sub-Division are formed and IRS is integrated in the State and District Disaster Management Plan. This may be achieved by issuing a Standing Order to all District Magistrates and line departments to identify suitable officers for different positions in the IRTs.

Apart from the above, the RO/CS will:

- 4. Activate IRTs at state and district when the need arises and issue order for their demobilisation on completion of response;
- 5. Set overall objectives and incident related priorities;
- 6. Identify, mobilise and allocate critical resources according to established priorities;
- 7. Ensure that local Armed Forces are involved in the Planning Process and their resources are appropriately dovetailed, if required (In-case of implementation of Unified Command);
- 8. Ensure that when NDRF, Armed Forces arrive in support for disaster response, their logistic requirements like, camping ground, potable water, electricity and requirement of vehicles etc. are taken care of;
- 9. Coordinate with the Central Government for mobilisation of Armed Forces, Air support etc. as and when required;
- 10. Identify suitable Nodal Officer to coordinate Air Operations and ensure that all District ROs are aware of it;
- 11. Ensure that incident management objectives do not conflict with each other (specially incase of multi agency management);

- 12. Consider the need for the establishment of Area Commander, if required;
- 13. Establish Unified Command (UC) if required and get the approval of Chief Minister (CM);
- 14. Ensure that telephone directory of all Emergency Support Functionaries is prepared and available with EOC and IRTs;
- 15. Ensure use of Global Positioning System (GPS) technology in the vehicles (Police, Fire, Ambulance etc.) to get connectivity for their effective utilization;
- 16. Keep the chairperson of SDMA informed of the progress of incident response;
- 17. Ensure overall coordination of response, distribution of relief and other activities an equitable and non-discriminatory manner;
- 18. Conduct post response review on performance of IRTs and take appropriate steps to improve performance; and
- 19. Take such other necessary action as the situation demands.

<u>CHAPTER – 5</u>

Recovery and Building Back Better

5.1 Recovery Process

Disaster recovery process is not a set of orderly actions triggered by the impact of a disaster upon a community. It will consist of several related activities such as the following:

Damage assessments

Debris clearance, removal and its environmentally safe disposal

Restoration and even upgrading utilities including communication networks

Re-establishment of major transport linkages

Temporary housing

Detailed building inspections

Redevelopment planning

Environmental assessments

Demolition

Reconstruction

Integrating DRR into various development initiatives

Financial management

Economic impact analyses

The disaster recovery programmes usually proceed in three distinct stages to facilitate a sequenced, prioritized, and flexible multi-sect oral approach. Three recovery stages, in which appropriate policies and programmes tend to be planned and implemented, are:

- Early (3-18 Months)
- Mid-Term (Up to 5 Years -concurrent with early recovery)
- Long-Term (Within 10 Years)

The salient provisions of the recovery framework include the following:

- Institutional arrangements: Ensuring institutional mechanisms at the national, state, district, and local (urban and rural) levels that clearly defines roles and responsibilities in recovery
- Coordination: There is considerable interdependence between stakeholders government, international agencies, private sector, civil society organizations in realizing the objectives of recovery and inter-agency coordination is extremely important
- Public-Private Partnerships (PPP): Participation of the private sector has to be leveraged

for larger public good and the Public-Private Partnerships is one effective way to facilitate the private sector involvement in recovery

- Information and Communication Technology (ICT): Effective use of ICT in recovery
- disseminating messages among all stakeholders, and providing information on all aspects of recoveryprogramme
- Decision Support System (DSS): Setting up an adequate DSS that includes Management Information System (MIS), databases, deployment of spatial data management technologies
- Pool of Expertise: Pooling of professional skills and expertise in diverse areas
- Community Participation: Ensuring the pro-active involvement of communities, proper community outreach, empowerment, and gender equity in programme formulation and implementation
- Monitoring and Evaluation (M&E): M&E is an important component required for promoting transparency in the recovery processes and it should include technical and social audits.

Developing a vision for Build-Back Better (BBB)

High level meetings as well as broad-based, wider consultations with experts, civil society, and key stakeholders

Build consensus among the range of stakeholders within and outside government

Discussions at top level to align the recovery vision with the government's broader, longer term development goals and growth and poverty reduction strategies

Disaster resistant physical recovery

Options for fast economic recovery

Gender and equity concerns Vulnerability reduction

Natural resource conservation and environmental protection

Social recovery

5.2 Mainstreaming DRR into development

The process of development and the kind of development choices made sometimes create disaster risks. A close analysis of the development process with its six aspects namely

- i) policy, ii) strategy, iii) programming, iv)project / program cycle management,
- v) External relations and vi) institutional capacity;

Clearly calls for the need of systematic and more conscious ways of integrating disaster risk reduction (DRR) into development process. Mainstreaming risk reduction should result in institutionalization of appropriate risk reduction measures and should ensure that development

plans and programmes do not create new forms of vulnerability.

5.3 Reconstruction

Recovery efforts require the coordination at several levels of government and the stakeholder institutions having specific responsibilities for state, private sector, voluntary organizations, and international aid agencies.

State Government

The damage assessment and all the phases of recovery and reconstruction (short to long-term) are the responsibility of the State government. Some of the key tasks are:

- Lead in and support need and damage assessment operations
- Provide relevant data regarding the severity of the disaster and assessment of individual needs
- Participate in and support public information and education programmes regarding recovery efforts and available State Government assistance
- Coordinate with the Central Government and other stakeholders for reconstruction Management

Private Sector

There is a need for facilitating the involvement of private sector in disaster management and for businesses to integrate disaster risk into their management practices. There is a need to involve the private sector in the areas of:

Technical support

Reconstruction effort

Risk management including covering risks to their own assets

Financial support to reconstruction efforts

Risk-informed investments in recovery efforts

Voluntary Organizations and International Aid Agencies

They may participate in the following activities:

- Joint need and damage assessment
- Support government effort in reconstruction process especially in so far as the mandate requires them
- Provide technical support to reconstruction and recovery efforts
- Assist the government in disseminating public information regarding reconstruction and rehabilitation plan
- Training and capacity development of local communities

<u>CHAPTER – 6</u>

Capacity Developments

The capacity development covers all aspects of disaster management. The key aspects and broad thematic areas for capacity development applicable to these dimensions of DM are summarized in table.

Sl.	Task	Activity	Responsibility	Time
No.				Line
1	Deploying good resources, advanced technology and equipment	 Identifying existing ones Identification of gap between existing ones and those required on the basis of hazard risk and vulnerability and lessons learnt from recent past disasters Procurements of additional equipment with advanced technologies 	SDMA, DDMA, Disaster management Department, Nodal Dept./ All Line Depts.	Jan to May
2	Resource Network and Communication	 Maintaining the resource network Monitoring and maintaining the resource data Regular updating the resource data Developing fail-safe communications with advance technology 	SEOC, DEOC and GIS	Regular
3	Early Warning	 Improve the last mile connectivity Up-grade technical infrastructure and systems 	SDMA, DDMA, State nodal Dept., Panchayats, ULBs	Jan to May and Oct to Dec
4	Strengthening of Emergency Operation Centers	 Review functioning Improve capabilities based on experience after each disaster event Conduct capacity audits of EOCs Set up State and District level EOCs with adequate trained manpower Regular reviews and improvement of SOPs, 	State Govt., SDMA	Jan to May and Oct to Dec
5	Mainstreaming of DM into local governance and Strengthening Community skills	 Conduct trainings and workshops on incorporating DM plans into local Governance Training on CBDR and preparedness at local levels address gender issues, and special needs of children, disabled, aged, etc. holistically in the DM context Promote private sector and civil society involvement 	SDMA, DDMA, Disaster management Department, Nodal Dept./ All Line Depts.	Jan to May and Oct to Dec

6	Use of media for disaster management	Trainings and Workshops	SDMA, DDMA, Nodal Dept./ All Line Depts.	Jan to March
7	Human Resource Development	Organize relevant training programs& refresher courses	SDMA, DDMA	Jan to March
8	To enhance DM and DRR capacities at local levels	Conduct trainings in disaster management at district level	SDMA, DDMA, Nodal Dept./ All Line Depts.	Oct to Dec
9	Developing the technical capacities and professional disciplines	 Technical and professional programs relevant to various specialized aspects of DM Develop ToTs and Research in key 	SDMA, DDMA, Nodal Dept./ All Line Depts.	Jan to May and Oct to Dec

<u>CHAPTER – 7</u> <u>Response Mechanisms</u>

7.1 IRS Activation

Section 22(2), 24, 30 and 34 of DM Act 2005 has clearly laid down various duties relating to DM to be performed by various agencies. No single agency or department can handle a disaster situation of any scale alone. Different departments have to work together to manage the disaster. For proper coordination and effective use of all available resources, the different departments and agencies need a formalized response management structure that lends consistency, fosters efficiency and provides appropriate direction during response. Response Management constitutes the functions of planning, execution and coordination. While planning in the pre-disaster phase is the responsibility of various authorities created under the DM Act, the execution of the plans has to be carried out by the various line departments of the Government and the existing administrative structure in the District and State. For coordination and ensuring smooth execution of the plans, bodies like NDMA, NEC, SDMA and SEC have been created at the National and State Level. At the District level, planning, execution and coordination of all the activities have been vested in the DDMA itself.

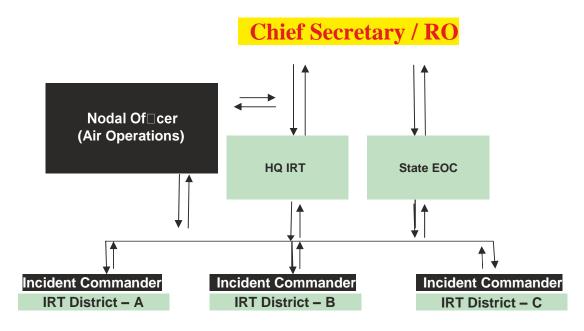
The IRS envisages and lays down various tasks that may need to be performed by the existing administrative machinery at various levels. It also recommends prior identification of officers for the performance of different tasks and getting them trained in their respective roles, and provides a structure under which all the line departments will function in tandem with the District and State administration.

The IRTs will be pre-designated at all levels. On receipt of early warning the RO may activate them. In case of occurrence of disaster without any warning, the local IRTs will respond and report to RO and request further support, if required.

The principal IRS management functions are;

Responsible Officer (RO)	The RO is responsible for overall supervision, support and management of disaster response.	
Command	The Incident Commander is responsible for management of response activity in his / her jurisdiction.	
	1 0	
Operations	The Operations Section is responsible for directing the tactical actions to meet incident objectives as per Incident Action Plan.	
Planning The Planning Section is responsible for the collection, e		
	and display of incident information, maintaining status of	
	resources, and preparing the Incident Action Plan and incident -	
	related documentation.	

Responsible Officer (RO)	The RO is responsible for overall supervision, support and management of disaster response.	
Command	The Incident Commander is responsible for management of response activity in his / her jurisdiction.	
Operations	The Operations Section is responsible for directing the tactical actions to meet incident objectives as per Incident Action Plan.	
Planning	The Planning Section is responsible for the collection, evaluation, and display of incident information, maintaining status of resources, and preparing the Incident Action Plan and incident related documentation.	
Logistics	The Logistics Secti on is responsible for providing adequate services and support to meet all incident or event needs as per Incident Action Plan (IAP). Apart from Support & Service branches, Finance is also a branch in Logistics. The Finance Branch is responsible for keeping track of incident -related costs, personnel and equipment records, administering procurement contracts associated with the disaster or event and expedite the release of Ex-gracia payment.	



In any disaster response, the initial efforts would always be taken by the District Administration. However, when Districts are overwhelmed in any situation, the support necessarily has to come from the State and National level. While the IRS is mainly relevant at the basic functional level, it is absolutely necessary that the support functionaries from the State and the National level also conform to the principles of IRS in the emergency support duties. This will be greatly beneficial for the proper coordination of the various response efforts at the National and State level with that of the District. It is therefore necessary to clearly understand the structure of the IRS in the context of State

response.

7.2 Evacuation Plan

A plan is a must for effective, prompt and systematic delivery of a set of actions with minimal lapses. It is therefore necessary to have a well defined plan for evacuation. The District Disaster Management Authority would be responsible for preparing, practicing / rehearsing, updating and enacting the evacuation plan in case of any emergency. Various components of the evacuation plan are being given below.

Identification of vulnerable areas

Areas vulnerable to floods and landslides can easily be earmarked and plan can be prepared for evacuating persons from areas that are likely to be affected. The areas affected by slope instability are repeatedly affected by landslides and floods affect the low lying areas in the proximity of major rivers and streams. It is the responsibility of the District Disaster Management Authority to mark areas likely to be affected by both landslides and floods and prepare landslide and inundation maps.

Risk Communication

Communication of risk is at the same time essential for ensuring voluntary compliance of disaster mitigation techniques and popularization of risk transfer mechanisms. Public notices should be put up in such areas warning the general public of the likely threat. Mass awareness drive should also be launched in the vulnerable areas for communicating the level of threat to which the masses are likely to be affected.

Identification of Safe Places

Safe places in the vicinity of the areas earmarked as being prone to high risk should be identified for temporarily accommodating the evacuated persons. It should be ensured that the areas identified for temporary accommodation of evacuees has sufficient provisions of sanitation, water, electricity and the like. In case the identified area is far enough provision for acquisition of vehicles should be made. Health, Drinking Water and Food and Civil Supplies departments should be entrusted with the responsibility of providing basic civil amenities at the place identified for accommodating the evacuees.

Information Exchange

Standard protocol should be adhered to under which the District EOC routinely exchanges information with various agencies responsible for generating warnings. These include IMD and CWC. At the same time EOC should establish regular contact with various dams and reservoirs operating in the areas so that information pertaining to the discharge of water is communicated to the EOC.

Having done landslide and inundation mapping of the area mechanism should be established for translating the expected heavy rainfall warning into probable flood or landslide triggering events. India Meteorological Department has agreed to provide meso-scale weather forecasts with regard to i) Chorabari, ii) Satopanth, iii) Kalapani, iv) Gomukh, v) Yamunotri glacier, vi) Pinder glacier, vii) Dodi Tal, viii) Madhyamaheshwar, ix) Milam, x) Dudhatoli, xi) Khatling, xii) Dronagiri, xiii) Niti, xiv) Bandarpoonch, xv) Hemkunt Sahib. On the receipt of warning of heavy or heavy to heavy

rainfall in these areas the District Magistrate invoking powers entrusted upon him by Disaster Management Act, 2005 would be responsible for taking all precautionary measures in the downstream areas likely to be affected by ensuing floods and would get the areas likely to be affected by floods immediately evacuated.

Warning Dissemination

Standard protocol should be set up for warning dissemination and clear cut responsibilities should be allocated for the same. People should be made aware of the manner in which the warning for Dos and Don'ts after the receipt of the evacuation orders should be popularized through various modes and Mock drills should be carried out for ensuring systematic and prompt evacuation.

Air Evacuation and Alternate Routes

For prompt air evacuation requisition form for seeking the help of Indian Air Force should be kept handy and the location (with latitude and longitude) of clear areas for with size and air clearance details should be inventoried.

Traffic regulation

In the event of any disaster or on receipt of warning of any impending disaster incidence the District Magistrate and Superintendent of Police, invoking appropriate provisions of Disaster Management Act, 2005 would ensure that all traffic leading to the areas affected by disaster.

The state is visited by pilgrims and tourists in large numbers, particularly during the Char Dham Yatra season. This period coincides with the monsoon period when landslides are frequent in the area. Disruption of road traffic due to landslides causes immense hardships to the visiting tourists and pilgrims. In order to manage these situations places have been identified on the Char Dham Yatra route for halting the vehicular traffic in case of road blockades.

Places on Char DhamYatra route where traffic is to be stopped in case of any emergency.

Sl. No.	Route	Place where traffic is to be stopped
1.	Rishikesh – Badrinath / Kedarnath	Rishikesh
2.		Srinagar
3.		Rudraprayag
4.	Rishikesh – Badrinath	Gauchar
5.		Gwaldam
6.		Gopeshwar
7.		Joshimath
8.	Rudraprayag – Kedarnath	Agastyamuni
9.		Guptakashi
10.	Rishikesh – Gangotri	Chamba
11.		Suakholi
12.		Chinyalisaur
13.		Dunda
14.]	Uttarkashi
15.		Harsil
16.	Rishikesh – Yamunotri	Naugaon
17.		Barkot

Police and district administration are to stop the vehicles at these places on the receipt of instructions to this regard from S-EOC or suomoto on the receipt of information regarding road blockade or any other emergency in their district or in neighboring district.

7.3 SOPs/ Departmental Disaster Management Plan

SOP's is the key standards the actions required to taken by the departments and other stakeholders in response to the disasters of any kind. In other words, SOPs are the logical compilation of the key roles, responsibilities and activities to undertaken by different department. As per Section 23 (7) & Section 39 of the Disaster Management Act, 2005, every government department should have its own disaster management plan at state level. It also suggests the ways to develop the plans with key ingredients. Uttarakhand state is highly susceptible to natural disasters due to its geographical nature. Some of the districts like Uttarkashi, Chamoli, Rudraprayag and Pithoragarh are severely prone to floods, cloud bursts and landslides. These districts require a comprehensive plan of development and disaster management which are aligned with local requirements. Uttarakhand state preparing disaster management Plan of the identified departments of the state together with SOP's for critical function they have to undertake with regard to their disaster management roles.

Department to cover in this process listed below:

- 1.Disaster Management
- 2. PWD
- 3. Police
- 4. Health and Family Welfare
- 5. Animal Husbandry
- 6. Transport
- 7. Food Supply
- 8. Power
- 9. Drinking Water
- 10. Irrigation

7.4 Emergency Operations Centers

Emergency Operations Centers are set up at both state and district level. These have the responsibility of coordinating disaster response and are functional on 24 X 7 basis all through the year. Four digit toll free numbers 1070 and 1077 are installed in state and district EOCs respectively. All the EOCs have police wireless connectivity. SMS alert and warning system has also been established at SEOC Dehradun and DEOC Uttarkashi. Group wise list of persons to whom the information is circulated through SMS is given **in Annexure**

For ensuring steady communication on the aftermath of any disaster INMARTSAT Mini M satellite

phones have been provided at SEOC and 10 DEOCs table.

Details of the satellite phone numbers installed at S-EOC / D-EOC.

Sl. No.	District	Satellite phone number
1.	Almora	00873-764128651
2.	Bageshwar	00873-764128687
3.	Pithoragarh	00873-764128659
4.	Champawat	00873-764128714
5.	Nainital	00873-764128655
6.	Paurigarhwal	00873-764128675
7.	Tehrigarhwal	00873-764128691
8.	Chamoli	00873-764128679
9.	Uttarakashi	00873-764128667
10.	Rudraprayag	00873-764128683
11.	DMMC	00873-764128663
12.	S-EOC	00873-764128671

Apart from the above DMS satellite communication hub of ISRO has been setup at SEOC Dehradun, Police Control Room Dehradun, Guptkashi (Rudraprayag), Badrinath (Chamoli), Barkot (Uttarkashi), and Pithoragarh. Details of VOIP identity of DMS satellite communication hub of ISRO are as given in table.

Details of the VOIP identity of DMS satellite communication hub of ISRO installed in Uttarakhand.

Sl. No.	Station	VOIP
1.	Guptkashi, Rudraprayag	00111#
		0112#
2.	SEOC, Dehradun	0521#
3.	Police Station Badrinath	2071#
4.	Police Control Room, Dehradun	0991#
5.	Police Station Pithoragarh	1771#
6.	Police station Barkot	1781#

Details of the VOIP identity of V-SAT satellite communication hub of NDMA installed in Uttarakhand

Sl. No.	Station	VOIP
1	Dehradun	81386, 81387
2	Rudraprayag	81398, 81399
3	Chamoli	81772, 81773
4	Pithoragarh	81390, 81391

Emergency Operations Centers (EOCs) though working on 24 X 7 basis are to be activated or put on high alert, in accordance to the standardized emergency management procedures and protocols. Some natural hazards have a well-established early warning system. On receipt of information regarding the impending disaster, the EOC would inform the Secretary, Disaster management, who in turn would activation of IRS and mobilize resources.

In the post—disaster phase timely discharge of delegated duties is a must for minimising misery of the affected population and bringing the situation under control. For this responsibilities for different functions with stipulated timelines are delegated to the responsible departmental officials. Is the responsibility of these officials to ensure discharge of their respective functions through the machinary of their subordinate officials.

Task and responsibility matrix for emergency response phase.

Time	Sl.	Task	Responsibility
Frame	No.		
0+15	1	Report the occurrence of disaster to Secretary,	Deputy Secretary, DM /
minutes		Disaster Management, heads of all line	SEOC
		departments, Chief Secretary and Chief Minister's	
		office and National Disaster Management EOC at	
		MHA, GoI	
0 + 30			
minutes			
	2	Establish communication link by activating	Deputy Secretary, DM /
		alternate communication equipment i.e. satellite	SEOC
		phone, HF / VHF set, VSAT etc. in State / District	
		EOC's and control rooms.	
	3	Instruct development of Mobile Emergency	Secretary, Disaster
		communication units to affected areas for	Management
	4	establishing communication link.	D (C) DM /
	4	Verify the authenticity of the incident from	Deputy Secretary, DM / SEOC
		agencies like IMD and also from district control	SEUC
	5	rooms, Police and fire brigade control rooms. In case of L-2 level event, overall management of	Secretary,
	3	SEOC shall be taken over by Secretary, Disaster	Disaster Management
		Management	Disaster Management
	6	Instruct duty officers of line departments to report	Secretary,
		in SEOC	Disaster Management
	7	Hold first meeting with duty officers	Secretary,
	,	Tiola mot moting with daty officers	Disaster Management
	8	Contact the heads of all line departments including	Secretary,
		the information department to reach SEOC	Disaster Management
	9	Alert SDRF & SAR Teams for quick mobilization	Secretary,
		to affected areas	Disaster Management

	10	Request for the services of NDRF and Armed	Secretary,
		Forces and Air Force if required through	Disaster Management
		designated representative	
0 + 1 hour			
	11	Instruct both regular and emergency staff to EOC	Secretary,
		to report for duty	Disaster Management
	12	Dispatch of search and rescue teams to the affected	Secretary,
		areas	Disaster Management
	13	Instruct Quick Assessment Task Force to submit	Secretary,
		preliminary need and loss assessment report of the	Disaster Management
		affected areas.	
	14	Alert Quick Medical Response Teams to the	Secretary,
		affected areas	Disaster Management
	15	Make arrangements for aerial survey of the	Secretary,
		affected areas	Disaster Management
	16	Instruct local administration to evacuate victims to	Secretary,
		safer sites	Disaster Management
	17	Contact Chief Secretary for deciding on time and	Secretary,
		venue for holding Crisis Management Group	Disaster Management
		(CMG) meeting at the earliest	
	18	Inform all CMG members to attend CMG meeting	Secretary,
		in designated venue to assess situation and review	Disaster Management
		emergency measures	
	19	Instruct concerned authorities or Agencies to shut	Secretary,
		down critical operations	Disaster Management
0 + 2 hours			
	21	Inform Nodel Officers to report at SEOC within	Secretary,
		half an hour; if not reached.	Disaster Management
	22	CMG to assess situation, delegate responsibilities	Chairman,
		for organizing rescue and relief operations	Crisis Management Group
	23	Senior State Level officers to be deputed to the	Chairman,
		affected areas	Crisis Management Group
	24	Activate Operation section of IRS for Emergency	Secretary,
		Response Operation	Disaster Management
	25	Assess the conditions of road, rail and air	Secretary, Transport,
		communication link for quick mobilization of	Secretary, Civil Aviation
		Emergency Teams and resources to affected areas	and Secretary,
		and take follow up actions	Disaster Management
	26	Director Information and Secretary- (I & B) to	Secretary,
		establish media management/ information cell for	Disaster Management
		public information, guidance and rumour control	

	27	Request may be made for assistance form Central Government (MHA and MOD) if required	Secretary, Disaster Management
	28		
	28	Request the nearest headquarters of the Armed	Secretary,
		Forces to render assistance in emergency search,	Disaster Management
		rescue and relief operation	
	29	Contact Private/Public Sector agencies in the state	Secretary,
		to assist in emergency rescue and relief operations	Disaster Management
	30	Inform Secretaries of the department to provide	Secretary,
		necessary logistics support to emergency operation	Disaster Management
		task forces	
	31	If necessary, assistance may be asked from	Secretary,
		neighboring state and outside agencies	Disaster Management
	32	Set up separate desks for each operation task force	Secretary,
		and NGO coordination desk in the SEOC for	Disaster Management
		coordinating emergency operations	
	33	Provide security in affected areas and maintain law	Secretary,
		and order situation	Home
	34	Mobilize Medical Fist Response Teams to	Secretary,
		affected areas	health
	35	Mobilize SAR Teams and search & rescue	Secretary,
		equipment and machinery to affected areas	Home, Secretary,
		- 1I	Transport, Secretary,
			Civil Aviation and DIG
			SDRF
	36	Instruct district information officers to establish	Secretary,
		information centre near affected areas to provide	Disaster Management
		guidance to volunteers and aid agencies	and Director General,
			Information
0 + 3 hours			
	37	Make suitable transportation arrangement for	Secretary,
		mobilization of quick response teams of the	Disaster Management,
		affected areas	Secretary,
			Transport, Secretary,
			Civil Aviation and DIG
			SDRF
	38	Maintain constant touch with the national/ District	Secretary,
			Disaster Management and
			SEOC
	39	Establish Press/Media Centre for media	Director General,
		Management and information dissemination	Information
	40	Arrange for press/media release for rumour control	Director General,
		and public information and guidance	Information and Secretary,
			Disaster Management
		l .	

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	41	Alert major hospitals to make necessary	Secretary,
0 1		arrangement for treatment of injured	Health Department
0 + 6 hours			
	42	Establish relief coordination centre at the airport,	Secretary, Disaster
		railway station, etc. for arrival of Search & Rescue	Management, Secretary,
		and Medical Teams coming for humanitarian aid	Trasnport,
			Secretary,
			Food and Civil Supplies,
			Secretary,
			Civil Aviation
	43	Establish central relief coordination centre nearer	Secretary, Disaster
		to State Head Quarter	Management
	44	Instruct to cordon affected areas and setting up of	Secretary,
	-	check posts to control entry and exit	Home
	45	Open access routes and manage traffic for	Secretary,
		mobilization of equipment, machinery and	Home and Secretary,
		volunteers to the affected areas	Transport, Secretary,
		volumeers to the uncereduces	PWD, Chief Engineer,
			BRO
			BRO
	46	Conduct aerial survey and also mobilize quick	Secretary,
	40	assessment teams to affected areas	Disaster Management and
		assessment teams to ancetedareas	Leader of Quick
			Assessment Task Force
	47	Establish information centers at the arrival and	Director General,
	47	departure points especially airports, railway	Information, Secretary,
		stations and interstate bus terminus	Home
0 - 10		stations and interstate busterminus	Home
0 + 12			
hours	4.0	N. 1.11. 1. C	G .
	48	Mobilize relief materials i.e. tents, materials,	Secretary,
		water, essential medicines, blanket, etc, to the	Disaster Management and
		affected district	Secretaries of respective
			line departments
	4.0		D:
	49	Arrange to shift evacuated persons to temporary	Secretary, Disaster
		shelters and ensure provision of food, water	Management,
		facilities, blanket and storage of relief materials	Secretary,
			Foof and Civil Supplies
			and Secretary,
1			Transport

			T
	50	Arrange road, rail and air transport at State/	Secretary,
		District headquarters for dispatch of relief	Transport
		materials to the affected areas	
	51	Set up field hospitals near the affected areas	Secretary,
			Health
	52	Arrange to shift injured persons to field hospitals	Secretary,
			Health
	53	Instruct district magistrate to establish relief	Secretary,
		coordination centre and godowns near affected	Disaster Management
		area and provide full security covers as well	and Secretary,
			Food and Civil Supplies
	54	Prepare quick need assessment report for planning	Secretary,
		of relief operation and mobilization of resources to	Disaster Management /
		the affected areas	Deputy Secretary DM
0 + 24			
hours			
	55	Instruct to set up Coordination centers at the	Secretary,
		Resident commissioner's office in New Delhi and	Disaster Management
		other Metro Cities and Cities as well	
	56	Hold review meeting with Duty officers in every	Secretary,
		12 hours	Disaster Management
	57	Prepare and circulate the situation report	Deputy Secretary, DM
	58	Prepare press notes twice a day	Secretary,
		Tropare press notes twice a day	Disaster Management and
			Director General,
			Information
	59	Depute additional officers and supporting staff to	Secretary,
		affected areas from non-affected areas	Disaster Management
	60	Restore essential service i.e. power, water supply,	Secretary, Power,
	00	telecommunication faculties of SEOC,	Secretary,
		headquarter, AIR, Doordarshan, Governor, Chief	Drinking Water,
		Minister, senior officials of the State bureaucracy	Secretary, Disaster
		on priority basis	Management, Director
		on priority outsits	Doordarshan, General
			Manager BSNL
	61	Coordinate with Emergency operation Task Force	Secretary, Disaster
	01	mobilized to the affected areas	Management / Deputy
		moonized to the directed areas	Secretary, DM
0 + 48			Secretary, Divi
hours			
nours	62	Ensure safety and security personnel deputed in	Secretary,
	02	affected areas for emergency response operation	Home and DIG SDRF
	63	Earmark storage point for medical supplies at	Secretary,
	03	affected sites	Health
		arrected sites	Heatur

	64	Arrange for identification, photograph, post	Secretary,
		mortem and maintenance of record for disposal of	Home and Secretary,
		dead bodies	Health
	65	Arrange information centre at shelter site for	Secretary, Disaster
		maintain record, victims and to provide guidance	Management
		to relatives, NGOs, etc.	
	66	Arrange for complaints regarding missing persons	Secretary,
		and initiate search in shelters, hospital and police	Home, Secretary, Disaster
		records	Management, Director
			General, Information
	67	Arrange for SDMs empowerment for waiving off	Secretary,
		post mortem of dead bodies	Disaster Management
	68	Arrange for additional manpower if necessary for	Secretary,
		disposal of dead bodies	Disaster Management
	69	Arrange for transportation of dead bodies to their	Director General of Police
		native places if so required	
0 + 72			
hours			
	70	Arrange for disposal of unidentified and	Director General of Police
		unclaimed dead bodies	
	71	Arrange for transportation of injured from field	Secretary, Transport &
		hospitals to base hospitals	Secretary, Health
	72	Activate short and interim relief measures	Secretary, Disaster
			Management / Secretaries
			of the line departments
	73	Arrange for distribution of cash doles to the	Secretary,
		victims	Disaster Management
	•	•	•

CHAPTER –8

Financial Arrangements

It needs to be understood that there exist no institutional arrangement for compensating disaster induced losses. In accordance with the recommendations of the Finance Commission there however exists State Disaster Response Fund (SDRF) at the disposal of the state government for providing immediate relief to disaster victims as also for ensuring temporary restoration of the identified damaged infrastructure, as per the guidelines of Ministry of Home Affairs, Government of India for the same. It needs to be understood that relief out of SDRF is admissible for the loss of residential houses but not for the loss commercial assets. It is therefore required that risk transfer mechanisms be popularized.

Norms of the Ministry of Home Affairs, Government of India provide that the funds available under SDRF / NDRF be utilized for immediate relief and restorations of identified lifeline services only. These funds are not allowed to be utilized for new constructions. Line departments should therefore prepare departmental guidelines for the identification of works to be covered by SDRF / NDRF resources.

In accordance with the provisions of Disaster Management Act, 2005 all departments have to ensure adequate financial arrangements in their departmental budget so as to ensure timely discharge of their disaster management related functions.

It is at the same time the responsibility of the line departments to undertake vulnerability assessment of their departmental infrastructure and ensure allocation of funds in their departmental plan and budget for vulnerability reduction.

State Disaster Response Fund

The State Disaster Response Fund shall be used only for meeting the expenditure for providing immediate relief to the victims of cyclone, drought, earthquake, fire, flood, tsunami, hailstorm, landslide, avalanche, cloud burst, pest attack, frost and cold wave. While the state can draw from State Disaster Response Fund for the emergency response and relief, there are provisions to adjust a portion of the expense against funds released from National Disaster Response Fund between the fiscal in which National Disaster Response Fund is released and the expenses incurred by state in the previous fiscal under State Disaster Response Fund. In case the same state faces another severe disaster during the same year, no reduction will he made while releasing assistance from the National Disaster Response Fund. The state-specific disasters within the local context in the State, which are not included in the notified list of disasters eligible for assistance from State Disaster Response Fund and National Disaster Response Fund, can be met from State Disaster Response Fund within the limit of 10 percent of the annual funds allocation of the State Disaster Response Fund.

The funds have provisions for the following:

- Gratuitous Relief
- Search and Rescue ops as per actual cost incurred
- Relief measures
- Air dropping of essential supplies
- Emergency supply of drinking water
- Clearance of affected area, including management of debris
- Agriculture, Animal husbandry, fishery, Handicraft, artisans
- Repair/Restoration (of immediate nature) of damaged Infrastructure
- Capacity development

State has to meet the capacity development expenses from the State Disaster Response Fund and not National Disaster Response Fund, subject to a limit of 10 percent of the State Disaster Response Fund.

Capacity Development covers the following:

- Setting up/strengthening of Emergency Operation Centres (EOCs) in the State
- Training/Capacity Building of stakeholders and functionaries in the State
- Supporting disaster management centres in the state
- Preparation of Disaster Management Plans based on Hazards, Risks, and Vulnerability Analysis
- Strengthening of SDMA and DDMA

In most cases, the SEC and if necessary a central team will carry out need assessment. The State Governments must take utmost care and ensure that all individual beneficiary-oriented assistance is disbursed through the beneficiary's bank account. The scale of relief assistance against each items for all disasters including 'local disaster' should not exceed the norms of State Disaster Response Fund/ National Disaster Response Fund. Any amount spent by the State for such disasters over and above the ceiling would be borne out of the resources of the State Government and not from State Disaster Response Fund.

Statutory Provisions

Financing Prevention, Mitigation and Preparedness

The provisions relating to funding of prevention, mitigation and preparedness are listed below:

- Section 18 (f) provides that SDMAs may recommend provision of funds for mitigation and preparedness measures;
- Section 38 (d) provides that the State Government may allocate funds for measures for prevention of disaster, mitigation, capacity-building and preparedness by the departments of the Government of the State in accordance with the provisions of the State Plan and the District Plans;
- Section 39 (c) provides that the departments of the state government shall allocate funds for prevention of disaster, mitigation, capacity-building and preparedness

Provisions in the Act for Disaster Risk Reduction

Some of the statutory provisions incorporated in the National Disaster Management Act for mainstreaming DRR and financing thereof are reproduced below.

- Section 18 (2) (g) provides that the SDMA may review the development plans of the different departments of the State and ensure that prevention and mitigation measures are integrated therein;
- Section 22 (2)(b) provides that the SEC may examine the vulnerability of different parts of the State to different forms of disasters and specify measures to be taken for their prevention or mitigation;
- Section 23 (4) (b) provides that the State Plan shall include measures to be adopted for prevention and mitigation of disasters;
- Section 23 (4) (c) provides that the State Plan shall include the manner in which the mitigation measures shall be integrated with the development plans and projects;
- Section 23 (4) (d) provides that the State Plan shall include, capacity-building and preparedness measures to be taken;
- Section 30 (2) (iv) provides that the District Authority may ensure that the guidelines for prevention of disasters, mitigation of its effects, preparedness and response measures as laid down by the National Authority and the State Authority are followed by all departments of the Government at the district level and the local authorities in the district.
- Section 30 (2) (xiii) provides that the District Authority may facilitate community training and awareness programmes for prevention of disaster or mitigation with the support of local authorities, governmental and non-governmental organisations;
- Section 30 (xiv) provides that the District Authority may set up, maintain, review and

- upgrade the mechanism for early warnings and dissemination of proper information to public;
- Section 31 (3) (b) provides that the District Plan shall include the measures to be taken, for prevention and mitigation of disaster, by the Departments of the Government at the district level and local authorities in the district;
- Section 32 (a) provides that every office at the district level shall prepare a Plan setting out: provisions for prevention and mitigation measures as provided for in the District Plan and as is assigned to the department or relevant agency; provisions for taking measures relating to capacity-building and preparedness as laid down in the District Plan; the response plans and procedures, in the event of, any threatening disaster situation or disaster;
- Section 38 (2) (e) provides that the State Government may ensure integration of measures for prevention of disaster or mitigation by the departments of the Government of the State in their development plans and projects;
- Section 38 (2) (f) provides that the State Government may integrate in the State development plan, measures to reduce or mitigate the vulnerability of different parts of the State to different disasters;
- Section 39 provides that the departments of State Government shall integrate into its development plans and projects, the measures for prevention of disaster and mitigation;
- Section 40 (1) (a) (ii) mandates all department of the State to prepare a disaster management plan that shall integrate strategies for the prevention of disaster or the mitigation of its effects or both with the development plans and programmes by the department.